

Message Text

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ACTION EA-14

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NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12 ACDA-19

MBFR-03 IO-13 AID-20 TRSE-00 OMB-01 DOTE-00 EB-11

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S E C R E T SECTION 1 OF 2 TOKYO 7822

E. O. 11652: GDS

TAGS: MARR JA

SUBJ: OPERATIONAL AREAS FOR MARITIME SELF DEFENSE FORCE VESSELS-

CLARIFICATION OF KUBO PAPER PRESENTED EIGHTH SECURITY

SUBCOMMITTEE MEETING -- POSSIBILITY OF INCREASED GOJ

FINANCIAL ASSISTANCE TO ASIAN DEVELOPING COUNTRIES

REF: A. TOKYO 6718; B. TOKYO A-540, JUNE 14, 1973

SUMMARY: GOJ HAS PROVIDED EMBASSY OFFICIAL CLARIFICATION TO PORTION OF JDA PAPER QUOTE PROBLEMS IN JAPAN DEFENSE POLICY UNQTE PRESENTED AT EIGHTH SECURITY SUBCOMMITTEE MEETING, PERTAINING TO PERMISSIBLE AREA OF OPERATION OF JMSDF VESSELS. CLARIFICATION IS TO EFFECT THAT PAPERS REFERENCE TO 1,000 NAUTICAL MILES DISTANCE REFERS TO MAXIMUM LENGTH OF SPECIFIC SEA LAND FROM JAPAN AND NOT REPEAT NOT TO RADIUS OF ARC OF OPERATIONAL AREA FROM JAPAN. CLARIFICATION MADE NECESSARY BY JSP INTERROGATION OF GOJ FOLLOWING LEAKAGE OF FIRST DRAFT OF JDA POSITION PAPER FOR SECURITY SUBCOM-
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MITTEE MEETING. AT LEAST ONE EARLIER DRAFT OF KUBO PAPER HAD INCLUDED REFERENCE TO POSSIBILITY THAT GOJ MIGHT BE INCREASING ITS ECONOMIC CONTRIBUTION TO ASIAN DEVELOPING COUNTRIES TO FREE THEIR OWN FUNDS FOR INCREASED MILITARY PURCHASES FROM USG. END SUMMARY

1. ON JUNE 20, 1973 FONOFF PROVIDED EMBASSY INFORMAL MEMO CLARIFYING PROVISION CONTAINED IN JDA PAPER QUOTE PROBLEMS IN JAPAN'S DEFENSE POLICY UNQUOTE DELIVERED BY JDS DEFENSE BUREAU DIRECTOR GENERAL KUBO AT SECURITY SUBCOMMITTEE MEETING, MAY 30, 1973. KUBO PAPER IS REFERRED TO IN PARA. 5 REF A, AND COPY IS ENCLOSED AS ATTACHMENT TO ENCL. 2 OF REF B. ORIGINAL KUBO PAPER READS AS FOLLOWS: QUOTE MOREOVER, WE ARE NOT ALLOWED TO SEND OUR SELF DEFENSE FORCES TO FOREIGN TERRITORIES TO ENGAGE IN ARMED CONFLICT EVEN WHEN IT IS NECESSARY TO DO SO IN ORDER TO PROTECT OUR NATIONAL INTERESTS OR TO DEFEND OUR COUNTRY ITSELF. AS FOR THE PROTECTION OF THE SEALANES ON THE HIGH SEAS, HOWEVER, WE BELIEVE THAT THE SEA AREA AROUND JAPAN (EXTENDING SEVERAL HUNDRED TO APPROXIMATELY ONE THOUSAND NAUTICAL MILES IN DISTANCE AS THE CASE MAY BE) SHOULD BE PROTECTED AS BEING WITHIN THE MAJOR OPERATIONAL AREAS OF THE VESSELS OF THE MARITIME SELF DEFENSE FORCE. END QUOTE

2. TEXT OF MEMO RECEIVED FROM FONOFF IS AS FOLLOWS: QUOTE WITH RESPECT TO JDA'S PAPER USED FOR THE EXPLANATION TO US PARTICIPANTS AT THE JAPAN- US OFFICIALS LEVEL TALKS ON SECURITY HELD ON MAY 29-30, 1973, THE FOLLOWING CLARIFICATION IS HEREBY GIVEN CONCERNING JMSDF VESSEL'S OPERATIONAL AREAS: THE TERM QUOTE THE SEA AROUND JAPAN (EXTENDING SEVERAL HUNDRED TO APPROXIMATELY ONE THOUSAND NAUTICAL MILES IN DISTANCE AS THE CASE MAY BE) UNQUOTE IS TO MEAN THAT QTE THE SEA AREA UNQTE EXTENDS WITHIN SEVERAL HUNDRED NAUTICAL MILES AND THAT WHEN SPECIFIC SEALANES ARE TO BE ESTABLISHED, THE EXTENT TO BE CONSIDERED IS APPROXIMATELY 1,000 NAUTICAL MILES. END QTE

3. CHIEF FONOFF SECURITY DIVISION MATSUDA TOLD POLMIL COUNSELOR THAT CLARIFICATION NECESSITATED BY CRITICISM MADE OF ORIGINAL PAPER BY JSP DIET MEMBER NARAZAKI WHO POINTED OUT THAT ORIGINAL PROVISION SUBJECT TO INTERPRETATION THAT THE SEA AREA AROUND JAPAN FOR JMSDF OPERATION MIGHT EXTEND TO 1,000 NAUTICAL MILES. NARAZAKI AND SEVERAL OTHER DIET MEMBERS WERE ALLOWED TO EXAMINE KUBO PAPER AS RESULT OF PRESS LEAKAGE OF TEXT OF AN EARLIER DRAFT OF KUBO
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PAPER IN JDA. EARLIER DRAFT HAD CONTAINED REFERENCE TO POSSIBILITY THAT GOJ MIGHT AGREE TO INCREASE ECONOMIC ASSISTANCE TO DEVELOPING NATIONS IN ASIA AS PART OF GOJ CONTRIBUTION TO SHARE REGIONAL DEFENSE BURDENS WITH USG. SUCH PROVISION WAS DELETED FROM FINAL VERSION OF KUBO PAPER, AND KUBO DISPLAYED TEXT OF FINAL VERSION TO SEVERAL DIET MEMBERS TO DEMONSTRATE THAT GOJ HAD PROVIDED NO SUCH INDICATION TO US

SIDE DURING SUBCOMMITTEE MEETING.

4. DESPITE FACT THAT KUBO PAPER WAS REVISED AS TO ELIMINATE ANY REFERENCE TO GOJ WILLINGNESS TO SHARE DEFENSE BURDENS THROUGH INCREASED ECONOMIC CONTRIBUTIONS, FACT THAT AT LEAST ONE SECTION OF JDA HAD INCLUDED REFERENCE TO SUCH ECONOMIC ASSISTANCE IN FIRST DRAFT IS OF INTEREST TO USG. GOJ REPS OBVIOUSLY WISH AVOID COMMENT ON EARLIER DRAFTS OF PAPER, SO EMBASSY DOES NOT REPEAT NOT AT PRESENT HAVE ANY REFINED IDEA AS TO CURRENCY OF PROPOSAL WITHIN GOJ. HOWEVER, ADDRESSEES MIGHT BE INTERESTED IN TEXT OF KYODO ARTICLE WHICH APPEARED IN SEVERAL DAILY NEWSPAPERS ON JUNE 18, 1973. KYODO NEWS ARTICLE IS AS FOLLOWS: BEGIN TEXT. JSP BARES GOVT MULLING ASIA MILITARY AID SCHEME. THE GOVT IS CONSIDERING MEETING THE US DEMAND FOR JAPAN'S SHARING OF MORE MUTUAL DEFENSE BURDENS BY EXPANDING QUASI ECONOMIC AID TO NONCOMMUNIST NATIONS IN ASIA, ACCORDING TO THE JAPAN SOCIALIST PARTY SUNDAY.

MEMBERS OF THE PARTY'S ATE PROJECT TEAM ON MILITARY ISSUES UNQTE SAID SUNDAY THAT THEY HAD LEARNED OF SUCH A GOVERNMENT IDEA FROM WHAT THEY CALLED QTE A SECRET DOCUMENT UNQTE PREPARED BY THE DEFENSE AGENCY FOR THE WORKING LEVEL CONSULTATIONS BETWEEN JAPAN AND THE US, WHICH WERE HELD AT THE FOREIGN MINISTRY ON MAY 29 AND 30.

THE DOCUMENT, THEY CLAIMED, INDICATES THAT AS A MEANS OF INCREASING JAPAN'S SHARE IN MUTUAL DEFENSE SPENDING, THE GOVERNMENT INTENDS NOT ONLY PURCHASING ARMS FROM THE US BUT ALSO VIRTUALLY HELPING A QTE THIRD COUNTRY UNQTE IN ASIA FINANCE MILITARY SPENDING.
SHOESMITH

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ACTION EA-14

INFO OCT-01 ADP-00 CIAE-00 PM-07 H-02 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12 ACDA-19

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YANOSUKE NARAZAKI, JSP DIETMAN AND A MEMBER OF THE PROJECT TEAM, SAID THAT THE IDEA QTE VIRTUALLY MEANS JAPAN' S MILITARY EXPANSION IN ASIA. THERE IS A DANGER OF SUCH AN IDEA BEING WRITTEN INTO A SECRET AGREEMENT. UNQTE.

HE INTENDS TO QUESTION THE GOVERNMENT ON THE DOCUMENT AT A SESSION OF THE HOUSE OF REPRESENTATIVE' S CABINET COMMITTEE WHERE TWO DEFENSE- RELATED BILLS WILL SOON BE DISCUSSED.

ACCORDING TO THE SOCIALISTS, THE 5,000 LETTER DOCUMENT SAID PARTLY THAT JAPAN' S INTERNAL SITUATION DID NOT ALLOW THE GOVERNMENT TO GIVE WEAPONS AS AID TO AN ASIAN COUNTRY.

THEY QUOTED THE DOCUMENT AS SAYING THAT : QUOTE WHAT IS POSSIBLE IS THAT (JAPAN) CAN OFFER SUCH AID GOODS AS TRUCKS, COMMUNICATIONS EQUIPMENT, ETC. FOR CIVILIAN USE IN THE GOVERNMENT OF THE AID RECEIVING COUNTRY, WHICH WILL CREATE FINANCIAL CAPACITY WITH WHICH THE RECIPIENT GOVERNMENT MAY BE ABLE TO

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INCREASE ITS SPENDING IN RQUIRED FIELDS. UNQTE

CONCERNING THIS WAY OF INCREASING JAPAN' S CONTRIBUTION TO MUTUAL DEFENSE BURDENS IN THE FORM OF QUASI ECONOMIC AID TO A THIRD COUNTRY, THE DOCUMENT SHOWS THAT THE DEFENSE AGENCY AUTHORITIES RECOGNIZED POSSIBLE ADOPTION OF SUCH MEANS, THE SOCIALISTS SAID.

POSSIBLE RECIPIENT COUNTRIES INCLUDE SOUTH KOREA, THE PHILLIPPINES, MALAYSIA, SINGAPORE AND THAILAND, THEY SAID.

THE DOCUMENT SHOWS THAT THESE COUNTRIES MIGHT BUY WEAPONS FROM THE US WITH THE FUNDS SAVED BY SUCH JAPANESE AID, THE ADDED.

THE SOCIALISTS POINTED OUT THAT JAPAN OFFERED \$50 MILLION NON- PROJECT AID IN KIND TO SOUTH KOREA IN 1972, WHILE THE COUNTRY HAD GIVEN NO SUCH AID TO KOREA IN THE PRECEDING YEAR.

COMMENTING ON THE ALLEGED QTE SECRET DOCUMENT UNQTE,
OBSERVERS SAID THAT IF JAPAN INCREASED ITS SHARE IN MUTUAL DEFENSE
SPENDING IN THE FORM OF TAKING OVER US FOREIGN ECONOMIC AID,
THAT MIGHT DEVELOP INTO A KIND OF MILITARY AGREEMENT BETWEEN
JAPAN AND A THIRD ASIAN COUNTRY. END TEXT.

5. EMBASSY HAS RECONFIRMED TO FONOFF OUR CONCERN THAT DISCUSSIONS
AND PAPERS IN SSC REMAIN CONFIDENTIAL AND THAT IN NO CASE MUST
THERE BE ANY DISCLOSURE OF PAPERS PREPARED BY US SIDE.
SHOESMITH

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CLARIFICATION OF KUBO PAPER PRESENTED

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